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1 Letter to The Lancet DE

2 EU regulation of endocrine disruptors: a missed opportunity

- 3 A. Kortenkamp, J.P. Bourguignon, R. Slama, A. Bergman, B. Demeneix, R. Ivell, G.C.
- 4 Panzica, L. Trasande and R.T. Zoeller
- 5 The European Commission (EC) has missed a unique opportunity of developing a regulatory system
- 6 that sets new standards in the protection against endocrine disrupting chemicals. The proposed
- 7 amendments to the EU pesticide law and the criteria for the identification of Endocrine Disruptors
- 8 (EDs) which the EC published on 15 June 2016, after a delay of almost 3 years [1], ensure that hardly
- 9 any EDs used as pesticides will be barred from commerce.
- 10 European Union (EU) legislation requires that all chemicals used as pesticides and biocides are
- approved through a risk assessment procedure that estimates a safe level of exposure. However, by
- 12 a hazard-based exclusion clause, substances identified as carcinogens, mutagens, reproductive
- 13 toxicants and EDs do not enter this complex risk assessment process. To minimize exposure to these
- 14 hazardous substances via food, they are generally refused approval, but specific derogations exist.
- 15 For pesticides, approval can still be granted if *exposure* is negligible. Since there is no exposure via
- food, this rule is somewhat relaxed for biocides, where approval can be given if the *risk* is judged
- 17 negligible.
- 18 In violation of the hazard-based exclusion philosophy of the pesticide law, the EC has now proposed
- 19 an amendment that extends the biocide relaxation to EDs in pesticides. They will be treated less
- 20 restrictively than carcinogens, mutagens and reproductive toxicants, and exactly like other pesticide
- 21 substances that have less hazardous properties. In practice, this ensures that exposures via food
- 22 continue to occur. This is of concern because some pesticides can produce irreversible endocrine
- 23 disrupting effects. An example is the organophosphate chlorpyrifos which can affect maternal
- 24 thyroid hormone signalling [2] which may significantly impact children's IQ and brain structure [3].
- 25 Similarly, some widely used pesticides can antagonise the androgen receptor and suppress
- 26 prostaglandin synthesis, with potentially irreversible consequences for male sexual development in
- 27 fetal life [4].
- 28 Previously, the EC had listed four options for defining regulatory ED criteria of which two (labelled 2
- and 3) rely on the WHO definition of EDs. Earlier, we favoured option 3 which allows differentiation
- 30 between known, presumed and suspected EDs [5]. The EC now supports option 2 with a single
- 31 category for EDs, but with a twist that will raise the level of proof required for identifying a chemical
- 32 as ED. The proposed option 2 differs from the way in which carcinogens, mutagens and
- 33 reproductive toxicants are currently categorised in EU law. The strictest hazard category 1
- 34 differentiates between known (1a) and presumed (1b) carcinogens, mutagens or reproductive
- 35 toxicants. The evidence required for category 1a is normally based on human studies, while category
- 36 1b relies on data from animal studies, but categorisation as 1a or 1b triggers the same regulatory
- 37 restrictions. The draft EDC criteria depart from this distinction and replace the requirement for a
- 38 presumption with the much stronger demand that a chemical must be known to cause an endocrine
- 39 disrupting adverse effect relevant for human health.

- 40 Should these proposals be adopted, many EDs with human exposure will escape identification, thus
- 41 eroding the high level of protection enshrined in the EU pesticide and biocide laws, and violating the
- 42 demand for scientifically-based ED criteria.
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- 46 [3] Korevaar TI et al., Association of maternal thyroid function during early pregnancy with offspring
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- 49 [4] Kugathas S, Audouze K, Ermler S, Orton F, Rosivatz E, Scholze M, Kortenkamp A, Effects of
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